# FUNCTIONALS ON CONTINUOUS FUNCTIONS 

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Let $\mathscr{C}(M)$ be the space of continuous functions on a compact metric space $M$. In a previous paper a class of nonlinear functionals $\Phi$ on $\mathscr{C}([0,1] \times[0,1])$ was constructed, such that each $\Phi$ satisfied:
(i) $\lim _{\|f\| \rightarrow 0} \Phi(f)=0$,
(ii) $\Phi(f+g)=\Phi(f)+\Phi(g)$ whenever $f g=0$, and
(iii) $\Phi(f+\alpha)=\Phi(f)+\Phi(\alpha)$ for any constant $\alpha$.

In this paper we show that the dimensionality of $[0,1] \times$ $[0,1]$ is what makes the construction work. More precisely, we show that if $\Phi$ is a functional on $\mathscr{C}(M)$ satisfying (i), (ii), and (iii), and if the dimension of $M$ is less than two, then $\Phi$ must be linear.

1. Introduction. Let $M$ be a compact metric space. Let $\mathscr{C}(M)$ be the space of continuous real-valued functions on $M$. In this paper, we will prove the following result:

Theorem 1. Let $\Phi: \mathscr{C}(M) \rightarrow \boldsymbol{R}(\boldsymbol{R}=$ the real numbers $)$ be a functional such that:
(i) $\lim _{\| f \mid \rightarrow 0} \Phi(f)=0,\left(\|f\|=\sup _{x \in M}|f(x)|\right)$
(ii) $\Phi(f+g)=\Phi(f)+\Phi(g)$ whenever $f g=0$
(iii) $\Phi(f+\alpha)=\Phi(f)+\Phi(\alpha)$ for all $f \in \mathscr{C}(M), \alpha \in \boldsymbol{R}$.

Then if $M$ has dimension no greater than one, $\Phi$ must be linear.
The additivity properties (ii) and (iii) may also be expressed by one condition:
(ii) $\quad \Phi(f+g)=\Phi(f)+\Phi(g)$ whenever $g$ is constant on $\{x \mid f(x) \neq 0\}$.

It is also easy to see that we must have $\Phi(\alpha)=\alpha \Phi(1)$ for all $\alpha \in \boldsymbol{R}$.

It has been shown in [2] that there exist nonlinear functionals $\Phi$ on $\mathscr{C}([0,1] \times[0,1])$ which are bounded, continuous, monotonic, and satisfy conditions (ii) and (iii). Thus Theorem 1 does not extend to spaces of dimension greater than one.

In [1], a proof of Theorem 1 is given for the special case $M=$ $[0,1]$. We will use this case of Theorem 1 to prove the general case. In $\S 2$ it is shown that Theorem 1 is equivalent to the following result:

THEOREM 2. For each $f \in \mathscr{C}(M)$, let $\mathscr{B}_{f}=\left\{f^{-1}(E) \mid E \subseteq R, E\right.$ Borel\}. Suppose a measure $\mu_{f}$ on $\mathscr{B}_{f}$ is given, for each $f \in \mathscr{C}(M)$, such that:
(i) the measures $\mu_{f}$ are uniformly bounded in total variation, and
(ii) the measures $\mu_{f}$ are consistent, in the sense that if $\mathscr{B}_{f} \subseteq \mathscr{B}_{g}$ then $\mu_{f}=\mu_{g}$ on $\mathscr{B}_{f}$.

Then if $M$ has dimension no greater than one, a measure $\mu$ on the Borel sets of $M$ can be found, which is the common extension of all the $\mu_{f}$.

Theorem 2 is obvious if $M$ is the unit interval, but not if $M$ is the unit circle. Theorem 2 will be proved in $\S 3$.
2. Construction of a set function. For each $f \in \mathscr{C}(M)$, let $\mathscr{L}_{f}$ be the space of continuous functions $g \in \mathscr{C}(M)$ which are measurable with respect to $\mathscr{B}_{f}$. It is easy to see that $g \in \mathscr{L}_{f}$ if and only if $g(x)=g(y)$ whenever $f(x)=f(y)$, and that this means $g$ is of the form $h \circ f$, where $h$ is a continuous function on $\boldsymbol{R}$.

Lemma 1. $\Phi$ satisfies conditions (i), (ii), and (iii) of Theorem 1 if and only if:
(i) $\Phi$ is bounded, that is, there exists $k$ such that $|\Phi(f)| \leqq k\|f\|$ for all $f \in \mathscr{C}(M)$,
(ii) $\Phi$ is linear on each space $\mathscr{L}_{f}$.

Proof. Assume $\Phi$ satisfies (i), (ii) and (iii) of Theorem 1. Fix $f \in \mathscr{C}(M)$. Let $I$ be a compact interval containing $f(M)$.

Define $\Phi^{*}$ on $\mathscr{C}(I)$ by the equation $\Phi^{*}(h)=\Phi(h \circ f)$. Clearly $\Phi^{*}$ satisfies conditions (i), (ii), and (iii) of Theorem 1. By the special case of Theorem 1 that is proved in [1], $\Phi^{*}$ must be linear. It follows at once that $\Phi$ is linear on $\mathscr{L}_{f}$.

Since $\Phi$ is continuous at 0 , there exists $r>0$ such that

$$
\|f\| \leqq r \text { implies }|\Phi(f)| \leqq 1
$$

Then for any $f \in \mathscr{C}(M), f \neq 0$,

$$
|\Phi(f)|=\left|\frac{\|f\|}{r} \Phi\left(\frac{r f}{\|f\|}\right)\right| \leqq \frac{1}{r}\|f\|
$$

Thus $\Phi$ is bounded.
Now assume $\Phi$ satisfies conditions (i) and (ii) of Lemma 1. Then condition (i) of Theorem 1 clearly holds.

To prove that condition (ii) of Theorem 1 holds, let us first assume that $f$ and $g$ are in $\mathscr{C}(M)$, with $f \geqq 0, g \leqq 0$, and $f g=0$.

Then $f=(f+g) \vee 0$ and $g=(f+g) \wedge 0$, so that $f$ and $g$ are both in $\mathscr{L}_{f+g}$. Hence $\Phi(f+g)=\Phi(f)+\Phi(g)$.

Now assume that $f \geqq 0, g \geqq 0$, and $f g=0$. Then by the preceding argument $f$ and $g$ are both in $\mathscr{L}_{f-g}$, so again $\Phi(f+g)=\Phi(f)+\Phi(g)$.

Finally, for arbitrary $f$ and $g$ in $\mathscr{C}(M)$ with $f g=0$, let $f_{1}=f \vee 0$, $f_{2}=f \wedge 0, g_{1}=g \vee 0, g_{2}=g \wedge 0$. Then

$$
\begin{aligned}
\Phi(f+g) & =\Phi\left(f_{1}+f_{2}+g_{1}+g_{2}\right) \\
& =\Phi\left(f_{1}+g_{1}\right)+\Phi\left(f_{2}+g_{2}\right) \quad \text { by the first case, } \\
& =\Phi\left(f_{1}\right)+\Phi\left(g_{1}\right)+\Phi\left(f_{2}\right)+\Phi\left(g_{2}\right) \quad \text { by the second case } \\
& =\Phi\left(f_{1}+f_{2}\right)+\Phi\left(g_{1}+g_{2}\right) \quad \text { by the first case, } \\
& =\Phi(f)+\Phi(g) \text {. Thus condition (ii) of Theorem } 1 \text { holds. }
\end{aligned}
$$

Condition (iii) of Theorem 1 clearly holds, so Lemma 1 is proved.
Using Lemma 1 and the Riesz representation theorem it is easy to see that for each functional $\Phi$ satisfying conditions (i), (ii), and (iii) of Theorem 1 we can find a system of measures $\mu_{f}$ satisfying conditions (i) and (ii) of Theorem 2, and such that $\Phi(f)=\int f d \mu_{f}$ for each $f \in \mathscr{C}(M)$. Conversely, if $\mu_{f}, f \in \mathscr{C}(M)$, is a system of measures satisfying conditions (i) and (ii) of Theorem 2, then Lemma 1 implies that the functional $\Phi$ defined by $\Phi(f)=\int f d \mu_{f}$ must satisfy conditions (i), (ii), and (iii) of Theorem 1. It follows at once that Theorems 1 and 2 are equivalent.

In what follows we will use both $\Phi$ and the corresponding system of measures $\mu_{f}$.

Lemma 2. Let $f$ and $g$ be in $\mathscr{C}(M)$. Let $K$ be a closed set in $\mathscr{B}_{f} \cap \mathscr{B}_{g} . \quad$ Then $\mu_{f}(K)=\mu_{g}(K)$.

Proof. $f(K)$ is a compact set in $\boldsymbol{R}$. It is easy to see that one can find a sequence of continuous functions $h_{n}$ on $\boldsymbol{R}$ such that $0 \leqq$ $h_{n} \leqq 1, h_{n}=1$ on a neighborhood of $f(K), h_{n}=1$ on the support of $h_{n+1}$, and the intersection of the supports of the $h_{n}$ is $f(K)$.

Let $f_{n}=h_{n} \circ f$. Then clearly $0 \leqq f_{n} \leqq 1, f_{n}=1$ on a neighborhood of $K, f_{n}=1$ on the support of $f_{n+1}$, and the intersection of the supports of the $f_{n}$ is $K$.

Let $g_{n}=p_{n} \circ g$ be a sequence having the same properties as the $f_{n}$. Fix $f_{n}$. Then $f_{n}=1$ on a neighborhood, $A$, of $K$. Since the intersection of the supports of the $g_{n}$ is $K$, it follows that for sufficiently large $m$ the support of $g_{m}$ will be contained in $A$. Hence, by choosing subsequences and relabelling, we may assume that, in addition to the properties mentioned above, $f_{n}$ and $g_{n}$ are also such that $f_{n}=1$ on a neighborhood of the support of $g_{n}$, and $g_{n}=1$ on a neighborhood of the support of $f_{n+1}$.

Since the $f_{n}$ are uniformly bounded, and $f_{n} \rightarrow \chi_{k}$ pointwise as
$n \rightarrow \infty$, we have $\Phi\left(f_{n}\right)=\int f_{n} d \mu_{f} \rightarrow \mu_{f}(K)$ as $n \rightarrow \infty$. Similarly $\Phi\left(g_{n}\right) \rightarrow$ $\mu_{g}(K)$ as $n \rightarrow \infty$. Suppose $\mu_{f}(K)>\mu_{g}(K)$. Choose $\delta>0, \delta<\mu_{f}(K)-$ $\mu_{g}(K)$. For sufficiently large $n$ we must have $\Phi\left(f_{n}\right)>\Phi\left(g_{n}\right)+\delta$. By relabelling we may assume that $\Phi\left(f_{n}\right)>\Phi\left(g_{n}\right)+\delta$ for all $n$.

Let $u_{n}$ be a continuous function on $M$ such that $0 \leqq u_{n} \leqq 1$, $u_{n}=0$ on the support of $g_{n}$, and $u_{n}=1$ on $\left\{x \mid f_{n}(x)<1\right\}$. Let

$$
v_{n}=f_{n}-u_{n} f_{n}-g_{n} .
$$

It is easy to check that $0 \leqq v_{n} \leqq 1$, and the support of $v_{n}$ is contained in

$$
\left\{x \mid f_{n}(x)=1\right\}-\left\{x \mid g_{n}(x)=1\right\}
$$

Hence $\Phi\left(-v_{n}+f_{n}\right)=\Phi\left(-v_{n}\right)+\Phi\left(f_{n}\right)$, by the additivity property (ii)' of $\Phi$. That is, $\Phi\left(u_{n} f_{n}+g_{n}\right)=\Phi\left(-v_{n}\right)+\Phi\left(f_{n}\right)$. Since $u_{n} f_{n}=0$ on the support of $g_{n}$, we have $\Phi\left(u_{n} f_{n}+g_{n}\right)=\Phi\left(u_{n} f_{n}\right)+\Phi(g)$ by the additivity of $\Phi$ again. Thus $\Phi\left(u_{n} f_{n}\right)+\Phi\left(g_{n}\right)=\Phi\left(-v_{n}\right)+\Phi\left(f_{n}\right)$. Hence $\Phi\left(u_{n} f_{n}\right)>$ $\Phi\left(-v_{n}\right)+\delta$, and so $\sum_{n=1}^{m} \Phi\left(u_{n} f_{n}\right)>\sum_{n=1}^{m} \Phi\left(-v_{n}\right)+m \delta$, for all $m$.

It is easy to check that the supports of the $u_{n} f_{n}$ are pairwise disjoint, as are the supports of the $v_{n}$. Hence

$$
\Phi\left(\sum_{n=1}^{m} u_{n} f_{n}\right)>\Phi\left(\sum_{n=1}^{m}\left(-v_{n}\right)\right)+m \delta,
$$

by additivity, for all $m$.
The functions $\sum_{n=1}^{m} u_{n} f_{n}$ and $\sum_{n=1}^{m}\left(-v_{n}\right)$ are uniformly bounded in $m$. Hence the last inequality contradicts the boundedness of $\Phi$. Hence our original supposition, $\mu_{f}(K)>\mu_{g}(K)$, was false. This proves Lemma 2.

Since $M$ is a metric space, it is easy to see that every closed set $E$ and every open set $E$ occurs in some $\mathscr{B}_{f}$.

Definition 1. Let us write $\mu_{f}(E)=\mu(E)$ for $E$ closed or $E$ open, since the number has been shown to be independent of $f$.

Lemma 3. The set function $\mu$ is bounded and additive wherever defined.

Proof. $\mu$ is bounded because the total variation of the $\mu_{f}$ 's is uniformly bounded.

Let $E_{1}$ and $E_{2}$ be sets, with $E_{1} \cap E_{2}=\phi$, such that $\mu\left(E_{1}\right), \mu\left(E_{2}\right)$, and $\mu\left(E_{1} \cup E_{2}\right)$ are defined. We may have $E_{1}, E_{2}$ open, $E_{1}, E_{2}$ closed, $E_{1}$ open, $E_{2}$ closed, and $E_{1} \cup E_{2}$ open, or $E_{1}$ open, $E_{2}$ closed, and $E_{1} \cup E_{2}$ closed. In each of the four possible cases it is easy to find a function $f \in \mathscr{C}(M)$ such that $E_{1}$ and $E_{2}$ are in $\mathscr{B}_{f}$. This proves Lemma 3.

Lemma 4. Let $G_{n}$ be a monotone increasing sequence of open sets, with union $G$. Let $F_{n}$ be a sequence of closed sets such that $G_{n} \subseteq F_{n} \subseteq G$ for all $n$. Then $\mu\left(G_{n}\right) \rightarrow \mu(G)$ and $\mu\left(F_{n}\right) \rightarrow \mu(G)$ as $n \rightarrow \infty$.

Proof. Suppose $\mu\left(G_{n}\right) \nrightarrow \mu(G)$ or $\mu\left(F_{n}\right) \nrightarrow \mu(G)$. Then there exists a $\delta>0$ and a subsequence $n_{j}$ such that

$$
\left|\mu\left(G_{n_{j}}\right)-\mu(G)\right|+\left|\mu\left(F_{n_{j}}\right)-\mu(G)\right|>\hat{o}
$$

for all $j$. Since the $F_{n}$ are compact we can choose $n_{j}$ so that $F_{n_{j}} \subseteq G_{n_{j+1}}$. It is then a straightforward matter to construct $f \in \mathscr{C}(M)$ such that $G_{n_{j}}, E_{n_{j}} \in \mathscr{B}_{f}$ for all $j$. This contradiction proves the lemma.
3. Proof of the theorems. In this section we will prove:

Theorem 3. Let $\mu$ be a real-valued set function defined for closed subsets and for open subsets of $M$, such that:
(i) $\mu$ is bounded and additive wherever defined, and
(ii) $\mu$ has the continuity property described in Lemma 4.

Then if $M$ has dimension no greater than one, $\mu$ can be extended to a measure on the Borel sets of $M$.

We can apply Theorem 3 to the set function $\mu$ constructed in the previous section. The Borel measure $\hat{\mu}$ which is an extension of $\mu$ agrees with each measure $\mu_{f}$ on all closed sets in $\mathscr{B}_{f}$. Since each $\mu_{f}$ is obviously regular, $\hat{\mu}$ must be an extension of $\mu_{f}$. Thus Theorem 2 is proved, and hence Theorem 1 also.

From now on let $\mu$ be any set function satisfying conditions (i) and (ii) of Theorem 3.

Lemma 5. Let $F_{n}$ be a monotone decreasing sequence of closed sets, having intersection $F$. Let $G_{n}$ be a sequence of open sets such that $F_{n} \supseteq G_{n} \supseteq F$ for all $n$. Then $\mu\left(F_{n}\right) \rightarrow \mu(F)$ and $\mu\left(G_{n}\right) \rightarrow \mu(F)$ as $n \rightarrow \infty$.

Proof. Follows from condition (ii) by taking complements and using the additivity property.

Definition 2. For any set $E \subseteq M$, define

$$
\nu(E)=\sup \{\mu(F) \mid F \cong E, F \text { closed }\}
$$

Since $\mu$ is bounded, so is $\nu$. Clearly $\nu$ is monotone.
Lemma 6. Let $E_{1}$ and $E_{2}$ be disjoint subsets of $M$. Then $\nu\left(E_{1} \cup\right.$ $\left.E_{2}\right) \geqq \nu\left(E_{1}\right)+\nu\left(E_{2}\right)$. If $E_{1}$ and $E_{2}$ are either both open or both closed,
then $\nu\left(E_{1} \cup E_{2}\right)=\nu\left(E_{1}\right)+\nu\left(E_{2}\right)$.
Proof. Follows from the additivity of $\mu$.
Lemma 7. Let $G$ be open. Then

$$
\nu(G)=\sup \{\mu(H) \mid H \cong G, H \text { open }\}
$$

Proof. Follows from the continuity of $\mu$.
We pause now for a general topological lemma.

Lemma 8. Let $X$ be a locally compact separable metric space of dimension 0. Then $X$ is a countable union of monotone increasing sets that are both compact and open.

Proof. From the definition of dimension 0, each point $x$ has arbitrarily small neighborhoods $G_{x}$ which are both closed and open.

By choosing $G_{x}$ small enough, it can therefore be made both compact and open.

Since $X=\bigcup_{x \in X} G_{x}$, and $X$ has a countable base, we can find $x_{1}, x_{2}, \cdots$ such that $X=\bigcup_{n=1}^{\infty} G_{x_{n}}$. Let $K_{n}=\bigcup_{j=1}^{n} G_{x_{j}}$. Then each $K_{n}$ is both compact and open, and $K_{n} \uparrow X$.

Now we return to $M, \mu$, and $\nu$.
Lemma 9. Let $G$ be open. Let $E$ be open, $E \subseteq G$, such that $\partial E \cap G$ has dimension 0 . Then $\mu(G) \leqq \nu(E)+\nu(G-E)$.

Proof. Let $D=\partial E \cap G$. Let $H=G-\bar{E}$. Then the sets $E, D$, and $H$ are mutually disjoint, and $G=E \cup D \cup H$.

Since $D$ is a closed subset of the locally compact separable metric space $G, D$ is a locally compact separable metric space also.

By Lemma 8, we can find sets $K_{n}$ which are both compact and open in $D$, such that $K_{n} \uparrow D$.

Let $K_{n}=A_{n} \cap D$, where $A_{n}$ is open. Since $K_{n}$ is compact we may choose $A_{n}$ such that $\bar{A}_{n} \cong G$. By taking unions if necessary we may choose the $A_{n}$ to be increasing.

Let $E_{n}$ and $H_{n}$ be open sets such that $\bar{E}_{n} \subseteq E, \bar{H}_{n} \subseteq H$ for all $n$, $E_{n} \uparrow E$ and $H_{n} \uparrow H$. Let $G_{n}=E_{n} \cup A_{n} \cup H_{n}$. Then $G_{n}$ is open, $\bar{G}_{n} \subseteq G$, and $G_{n} \uparrow G$. Then $\mu\left(G_{n}\right) \rightarrow \mu(G)$ as $n \rightarrow \infty$, by continuity.

$$
\text { But for all } \begin{aligned}
n, G_{n} & =\left(G_{n} \cap E\right) \cup\left(G_{n} \cap D\right) \cup\left(G_{n} \cap H\right) \\
& =\left(G_{n} \cap E\right) \cup K_{n} \cup\left(G_{n} \cap H\right) .
\end{aligned}
$$

Thus $\mu\left(G_{n}\right)=\mu\left(G_{n} \cap E\right)+\mu\left(K_{n}\right)+\mu\left(G_{n} \cap H\right)$, by additivity,

$$
\leqq \nu\left(G_{n} \cap E\right)+\nu\left(K_{n}\right)+\nu\left(G_{n} \cap H\right)
$$

$$
\leqq \nu(E)+\nu(D)+\nu(H) \leqq \nu(E)+\nu(G-E)
$$

This proves Lemma 9.
Lemma 10. Let $G$ be an open set. Let $E$ be open, $E \subseteq G$, such that $\partial E \cap G$ has dimension 0 . Then $\nu(G)=\nu(E)+\nu(G-E)$.

Proof. Let $\varepsilon>0$ be given. Choose $H$ open, $H \subseteq G$, such that $\mu(H) \geqq \nu(G)-\varepsilon$. This is possible by Lemma 7.

Then $\partial(E \cap H) \cap H=\partial E \cap H \cong \partial E \cap G$. Hence $\partial(E \cap H) \cap H$ has dimension 0. By Lemma 7, $\mu(H) \leqq \nu(E \cap H)+\nu(H-E \cap H) \leqq$ $\nu(E)+\nu(G-E)$. Hence $\nu(G) \leqq \nu(E)+\nu(G-E)$.

The reverse inequality holds by Lemma 6, so Lemma 10 is proved.
From now on in this section, let $M$ have dimension at most one.
Lemma 11. Let $G_{1}$ and $G_{2}$ be open, with union $G$. Then $\nu(G) \leqq$ $\nu\left(G_{1}\right)+\nu\left(G_{2}\right)$.

Proof. $G_{1}-G_{2}$ and $G_{2}-G_{1}$ are disjoint and relatively closed in G. $G$ is a separable metric space of dimension no larger than 1. Hence by Theorem 1 in [3], section 27II, page 290, we can find an open set $E \cong G$ such that $E \supseteqq G_{1}-G_{2}, \bar{E} \cap\left(G_{2}-G_{1}\right)=\varnothing$, and $\partial E \cap G$ has dimension 0.

By Lemma 10,

$$
\nu(G)=\nu(E)+\nu(G-E) \leqq \nu\left(G_{1}\right)+\nu\left(G_{2}\right) .
$$

Lemma 12. Let $G_{n}$ be a sequence of open sets. Let $G=\bigcup_{n=1}^{\infty} G_{n}$. Then $\nu(G) \leqq \sum_{n=1}^{\infty} \nu\left(G_{n}\right)$.

Proof. Let $\varepsilon>0$ be given. Choose $F$ closed, $F \subseteq G$ such that $\mu(F) \geqq \nu(G)-\varepsilon$.

Then there exists $n$ such that $F \cong \bigcup_{j=1}^{n} G_{j}$. Hence $\sum_{j=1}^{\infty} \nu\left(G_{j}\right) \geqq$ $\sum_{j=1}^{n} \nu\left(G_{j}\right) \geqq \nu\left(\bigcup_{j=1}^{n} G_{j}\right)$, by Lemma $11, \geqq \mu(F)$ by definition.

This proves Lemma 12.
Definition 3. For any set $E \subseteq M$, define $\nu^{*}(E)=\inf \{\nu(G) \mid E \subseteq$ $G, G$ open\}. Clearly $\nu^{*}(E)=\nu(E)$ when $E$ is open.

Lemma 13. $\nu^{*}$ is an outer measure.
Proof. Follows from Lemma 12.

Lemma 14. Every open set is measurable with respect to $\nu^{*}$, in the sense of Caratheodory.

Proof. Let $G$ be open. Let $E$ be any set. We know

$$
\nu^{*}(E) \leqq \nu^{*}(E \cap G)+\nu^{*}(E-G)
$$

since $\nu^{*}$ is an outer measure. We must show that

$$
\nu^{*}(E) \geqq \nu^{*}(E \cap G)+\nu^{*}(E-G) .
$$

Choose any open set $H$ such that $E \subseteq H$. Let $\varepsilon>0$ be given. Choose $F$ closed, $F \cong G \cap H$, such that $\nu(F) \geqq \nu(G \cap H)-\varepsilon$. Then $\nu(H) \geqq \nu(F)+\nu(H-F)$, by Lemma $6, \geqq \nu(G \cap H)-\varepsilon+\nu(H-F) \geqq$ $\nu^{*}(E \cap G)-\varepsilon+\nu^{*}(E-G)$ by definition.

Hence $\nu(H) \geqq \nu^{*}(E \cap G)+\nu^{*}(E-G)$. By definition, then, $\nu^{*}(E) \geqq$ $\nu^{*}(E \cap G)+\nu^{*}(E-G)$, and Lemma 14 is proved.

Because of Lemma 14 we know that $\nu^{*}$ defines a measure on a $\sigma$-algebra of sets that includes the Borel sets of $M$.

Proof of Theorem 3. First suppose that $\mu$ is nonnegative. Let $G$ be open. By Lemma $7, \mu(G) \leqq \nu(G)$. On the other hand, for any closed subset $F$ of $G, \mu(F) \leqq \mu(F)+\mu(G-F)=\mu(G)$. Thus $\mu(G)=$ $\nu(G) . \nu^{*}$ is a measure on the Borel sets of $M$ which agrees with $\mu$ on open sets and hence on all sets in the domain of $\mu$.

Now let $\mu$ be arbitrary. Consider the set function $\omega=\nu^{*}-\mu$, defined for closed subsets of $M$ and for open subsets of $M . \omega$ is nonnegative by Lemma 7. By what has already been proved, $\omega$ can be extended to a Borel measure. But then $\mu=\nu^{*}-\omega$ can be extended also, so the theorem is proved.

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